Unofficial Draft Copy

As of: November 2, 2018 (11:08am)

LC0209

**** Bill No. ****

Introduced By **********

By Request of the Legislative Council

A Bill for an Act entitled: "An Act revising the constituent services account; providing enforcement by the ethics committees; revising the name of the program; revising the methods by which legislators receive the allowance or reimbursement; defining terms; providing activities for which the allowance or reimbursement are prohibited; allowing a separate account for funds; amending sections 2-2-111, 5-2-204, 5-2-205, and 13-37-402, MCA; and providing an effective date."

Be it enacted by the Legislature of the State of Montana:

- Section 1. Section 2-2-111, MCA, is amended to read:
- "2-2-111. Rules of conduct for legislators. Proof of commission of any act enumerated in this section is proof that the legislator committing the act has breached the legislator's public duty. A legislator may not:
- (1) accept a fee, contingent fee, or any other compensation, except the official compensation provided by statute, for promoting or opposing the passage of legislation;
- (2) seek other employment for the legislator or solicit a contract for the legislator's services by the use of the office; $\frac{\partial}{\partial x}$

1

(3) accept a fee or other compensation, except as provided

As of: November 2, 2018 (11:08am)

for in 5-2-302, from a Montana state agency or a political subdivision of the state of Montana for speaking to the agency or political subdivision; or

(4) use of the funds provided for in 5-2-204 for any activity that is prohibited or does not follow the requirements for submitting claims."

{Internal References to 2-2-111: None.x}

Section 2. Section 5-2-204, MCA, is amended to read:

"5-2-204. Constituent Legislator services stipend allowance and reimbursement. (1) Each legislator is entitled to a stipend an amount of \$3,000 in a biennium for providing constituent services, which include but are not limited to unreimbursed expenses for mileage, per diem, or lodging as well as communication and information technology, such as expenses for telecommunications or internet, computer hardware and software, postage, and education-related expenses to represent constituents authorized activities related to serving in the legislature. The amount may be used as follows:

- (a) \$2,500 will be made available for a legislator to use for the following nontaxable, otherwise unreimbursed items:
- (i) mileage and lodging at rates provided for in 2-18-501 and 2-18-503 for authorized activities;
- (ii) meals at rates provided for in 2-18-501 and 2-18-502
 when a legislator is in a travel status for authorized activities
 which require an overnight stay; and
 - (iii) education-related expenses related to attending

As of: November 2, 2018 (11:08am)

meetings for interstate and intrastate organizations that provide opportunities for legislators to participate in in-state or outof-state policy and civic educational activities. Educationrelated expenses under this subsection include transportation,
meals, and lodging at rates provided for in this subsection
(1) (a) and for registration costs.

- (b) up to \$500 reimbursement to be used for taxable, otherwise unreimbursed communication and information technology, including internet charges, computer hardware and software, and postage for authorized activities or for items allowed under subsection (1) (a) that are determined to be subject to income tax withholding.
- (2) Subject to subsections (4) and (5), legislators are allowed reimbursement of up to the amount provided for in subsection (3) in a biennium for otherwise unreimbursed expenses related to the legislator's expenses for mileage, meals, or lodging at rates provided for in 2-18-501 through 2-18-503 incurred for providing constituent services authorized activities or for items allowed under subsection (1) (a) that are determined to be subject to income tax withholding.
 - (3) The amount authorized under subsection (2) is:
- (a) \$1,000 if the legislator's district is at least 100 square miles but less than 1,000 square miles;
- (b) \$2,000 if the legislator's district is at least 1,000 square miles but less than 5,000 square miles;
- (c) \$3,000 if the legislator's district is at least 5,000 square miles but less than 7,500 square miles; or

- (d) \$4,000 if the legislator's district is 7,500 square miles or more.
- (4) (a) For expenses authorized under subsection (1) (a), a claim must be submitted to the legislative services division within 60 days of incurring the expense or the amount of time provided by federal law, whichever is less. If a complete claim and any relevant receipts are not received for an expenditure under subsection (1) (a) within the allowed time frame, income taxes will be withheld at the appropriate rate for the amount of the expense, and the amount of the withholding will be deducted from any amounts available in subsections (1) (b) or (2).
- (b) For expenses authorized under subsection subsections

 (1) (b) and (2), a legislator shall apply for reimbursement to the legislative services division by submitting written documentation that satisfies applicable requirements of Title 2, chapter 18, part 5. A submission for reimbursement under this section is an assertion by a legislator that each reimbursement request listed on the submission complies with the provisions of this section.

 Any item for which reimbursement is sought may be subject to income tax withholding.
- (5) Legislators may not be reimbursed for expenses paid from a constituent services account provided for in 13-37-402.
- (6) An expenditure from the amount in subsection (1)(a) requires submission of a receipt and record-keeping. If a legislator resigns during a legislator's term, any amount unexpended must remain with the legislative services division. A legislator appointed to fill a vacancy during a term may receive

an amount prorated over the 24-month term.

- (7) (a) Except as provided in subsection (6) (b),

 "authorized activities" include activities and services related

 to the role of a legislator and for serving constituents,

 including participation as a legislator in community,

 educational, and legislative activities and communications with

 constituents and other legislators.
 - (b) The following activities are prohibited:
- (i) expenses related to election communications or electioneering communications as those terms are defined in 13-1-101;
- (ii) contributions, expenditures, or other expenses related to participation in a political committee, as those terms are defined in 13-1-101;
- (iii) costs for all or any portion of an event, meeting, fundraiser, or gathering at which contributions, as defined in 13-1-101, will be solicited or received by any person, and any direct or indirect travel, lodging, meals, entertainment, or other expenses related to the sponsorship of, attendance at, or participation in an event, meeting, fundraiser, or gathering at which contributions will be solicited or received, and any direct or indirect expenditure to support or oppose a candidate or ballot issue;
- (iv) costs for the participation in a political caucus or events organized by a particular political caucus;
- (v) costs for membership or related to membership in an organization that has a purpose to advocate for or against

As of: November 2, 2018 (11:08am)

membership organizations of which the legislature or a legislator is a member in an interstate or intrastate organization for legislators. Furthermore, this does not prohibit a legislator from using funds to attend educational events organized by a membership organization other than a political caucus and from speaking to membership organizations in the legislator's capacity solely as a legislator; and

- (vi) entertainment.
- (8) Any violation of this section is subject to the provisions in 2-2-135 and is subject to enforcement by the ethics committee in the appropriate chamber."

{Internal References to 5-2-204: None.x}

- Section 3. Section 5-2-205, MCA, is amended to read:
- "5-2-205. Authority for standing committees to meet during interim. (1) Except as provided in 5-2-202 and subsection subsections (2) and (3) of this section, a standing committee of the legislature, as provided for in legislative rules, may not meet during the interim between regular legislative sessions.
- (2) Upon approval of the president of the senate or the speaker of the house of representatives, a standing committee may meet before a special session, as provided in 5-3-101, or during a special session.
- (3) The ethics committee provided for in 2-2-135 may meet at any time during the session or the interim to enforce the rules of conduct or legislative rule."

{Internal References to 5-2-205: None.x}

- Section 4. Section 13-37-402, MCA, is amended to read:
- "13-37-402. Constituent accounts -- reports. (1) A constituent services account may be established to pay for constituent services by a successful candidate required to report under 13-37-229. A constituent services account may be established by filing an appropriate form with the commissioner.
- (2) (a) A successful candidate may deposit only surplus campaign funds in a constituent services account.
- (b) The money in the account may be used only for constituent services. The money in the account may not be used for personal benefit. Expenditures from a constituent services account may not be made when the holder of the constituent services account also has an open campaign account.
- administer a legislator services allowance provided for in 5-2
 204, a person described in subsection (1) may not establish any account related to the public official's office other than a constituent services account. This subsection does not prohibit a person from establishing a campaign account.
- (4) The holder of a constituent services account shall file a quarterly report with the commissioner, by a date established by the commissioner by rule. The report must disclose the source of all money deposited in the account and enumerate expenditures from the account. The report must include the same information as required for a candidate required to report under 13-37-229. The

Unofficial Draft Copy

As of: November 2, 2018 (11:08am)

LC0209

report must be certified as provided in 13-37-231.

The holder of a constituent services account shall close the account within 120 days after the account holder leaves public office."

```
{Internal References to 13-37-402:
   5-2-204x 13-37-240x 13-37-401x 13-37-401x}
```

NEW SECTION. Section 5. {standard} Effective date. [This act] is effective on July 1, 2019.

- END -

{Name: Susan Byorth Fox
Title: Executive Director
Agency: Legislative Services Division
Phone: (406) 444-3066
E-Mail: sfox@mt.gov}

8 LC 209